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Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 ISO-00 AEC-05 CIAE-00 H-01 INR-05 IO-10

L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 RSC-01 NSC-05

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APPROVED BY CDA/IR:DLINEBAUGH
PM/DCA:VBAKER (SUBS)
C:WSHINN
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NSC:SHADLEY
ACDA/IR:THIRSCHFELD
DOD/JCS:WWOOD
DOD/ISA:LMICHAEL
S/S-WHLUERS
---------- 126937
P R 270202Z NOV 74
FM SECSTATE WASHDC
TO USMISSION NATO PRIORITY
INFO AMEMBASSY BONN
AMEMBASSY LONDON
USDEL MBFR VIENNA
USNMR SHAPE
USCINCEUR

S E C R E T STATE 261539

E.O. 11652:

TAGS:PARM, NATO

SUBJECT:NATO MBFR DATA

REFS: (A) USNATO 6513; (B) USNATO 5096; (C) STATE 212094;
(D) AC/276-N/29; (E) IMSWM 236-74;
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(F) AC/276 (SGDS)-N/28

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1. REFERENCE A STATES AC/276-N/29 IS THE SGDS CHAIRMAN'S EFFORT TO DEVELOP COMPARABLE NATO DATA TO THAT DATA ON WARSAW PACT FORCES CONTAINED IN DRAFT MCM (REF E).

2. FOR REASONS NOT EXPLAINED TO WASHINGTON, REF D DOES NOT FULFILL THE REQUIREMENTS FOR A DOCUMENT ON NATO FORCES IN THE NGA MATCHING IN FORMAT AND LEVEL OF DETAIL THE MCM ON PACT FORCES. WE WERE UNDER THE IMPRESSION THAT DEVELOPMENT OF SUCH A MATCHING DOCUMENT WAS WITHIN NATO'S CAPABILITY AND WAS AGREED UPON BY CHAIRMAN SGDS DURING VISIT OF LTC KELIHER, (DIA) TO NATO ON 12-13 SEPTEMBER 1974. (PARA 2 AND 3 REF B). WASHINGTON HAD CONCURRED IN THIS APPROACH IN REF C.

3. WE CONTINUE TO BELIEVE THAT SUCH A DOCUMENT IS ESSENTIAL IN ORDER TO HAVE AVAILABLE TO ALLIED MBFR NEGOTIATORS AND ANALYSTS, DETAILED INFORMATION ON NATO

MANPOWER AND MAIN BATTLE TANKS. PRESENT NEGOTIATING STRATEGY REQUIRES MEANINGFULCOMPARATIVE ANALYSIS WITHIN THE ALLIANCE OF PACT AND NATO FORCES. SPECIFICALLY WE RECOMMEND THAT ANNEX B OF REF D BE USED AS THE FRAMEWORK AND PART 1 (AGGREGATES) OF SUCH A DOCUMENT, AND THAT IT BE BACKED UP BY DETAILED MANPOWER ORDER OF BATTLE TRAILS DOWN TO GROUND DIVISION AND FLYING UNIT LEVEL FOR NATO FORCES IN THE NGA. SUCH A DOCUMENT WOULD ALSO INCLUDE SEPARATE BREAKOUTS FOR AIR DEFENSE, SSM AND HELICOPTER PERSONNEL. THE ONLY EQUIPMENT BREAKOUT PRESENTLY NEEDED IS FOR NATO MAIN BATTLE TANKS. SINCE MOST IF NOT ALL END OF YEAR 1974 NATO DATA HAS BY NOW BEEN SUBMITTED TO NATO, WE WOULD FURTHER RECOMMEND THAT WE USE THIS DATA IN THE DEVELOPMENT OF THE DOCUMENT FOR PUBLICATION IN EARLY JANUARY 1975.

4. IN GENERAL WE QUESTION THE USEFULNESS OF THE PUBLICATION OF N/29 AT ALL. ANNEX A DISPLAYS AGGREGATES OF PACT AND NATO FORCES IN THE NGA WHICH ARE DIFFICULT TO COMPARE BECAUSE THEY COVER DIFFERENT TIME PERIODS. THE NATO FORCES HAVE AN INTELLIGENCE CUT-OFF-DATE (ICOD) OF END 1973 AND THE PACT FORCES HAVE AN ICOD OF

OCTOBER 1974. ANNEX B WHILE GIVING SOME USEFUL AGGREGATE DATA ALSO SUFFERS FROM AN ICOD OF END 1973. ANNEX C FOR THE MOST PART IS SIMPLY A REPETITION OF THE DATA ON PACT FORCES ALREADY CONTAINED IN REF E, AND NOW BEING PUBLISHED AS A NATO MCM. WE RECOMMEND THEREFORE THAT N-29 NOT BE PUBLISHED AT THIS TIME. RATHER WE URGE SGDS TO TURN ITS FULL ATTENTION TO PRODUCING A TRUE COMPANION NATO VOLUME TO THE MCM. THEN IF A DOCUMENT

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ALONG THE LINES OF N-29 IS STILL FELT TO BE USEFUL AN UPDATED VERSION OF N-29 USING NATO END OF YEAR 1974 DATA COULD BE DEVELOPED.

5. WE CONTINUE TO FAVOR UPDATING SPECIFIC, BUT NOT NECESSARILY ALL, NATO FORCE DATA WITHIN THE NGA ON A SEMI-ANNUAL BASIS SO AS TO HAVE NATO DATA THAT MATCHES PACT DATA CONTAINED WITHIN THE SEMI-ANNUAL MCMS ON NGA PACT FORCES DEVELOPED AT THE MC 224 AND MC 161 CONFERENCES. FOR TRUE COMPARABILITY OF DATA, ICOD'S FOR BOTH PACT AND NATO SHOULD NOT DIFFER MORE THAN A COUPLE OF MONTHS. THIS WOULD OF COURSE REQUIRE A SEMI-ANNUAL UPDATE OF NATO DATA CONTAINED IN THE NATO COMPANION VOLUME TO THE MCM. AFTER CONSIDERING POINTS MADE IN REF

THAT NATO DATA CHANGES VERY LITTLE DURING THE YEAR BUT

NEVERTHELESS, WE THINK A SEMI-ANNUAL UPDATE WOULD BE HELPFUL FOR THE NEGOTIATORS AND ANALYSTS IN REAFFIRMING THE CORRECTNESS OF NATO DATA. WE AGREE WITH THE OBSER-VATION MADE IN PARA 2(B) OF REF F THAT UNLESS MID- EAR CONSCRIPT FLUCTUATIONS ARE DISCOUNTED IN ARRIVING AT TOTALS, MISLEADING PERSONNEL STRENGTHS MIGHT RESULT.

6. WE APPROVE ANNEX B TO AC/276-D(74)5(REVISED) US SECTION WITH THE FOLLOWING CHANGES: PAGE 9, 8. US.C.
(11) CHANGE TO READ 2XBNS LANCE (6 LAUNCHERS PER)
800 PERS, INCLD. SUPPORT PERS. (12 LANCE LAUNCHERS).
(IV) TOTAL SSM UNITS: 8400 PERS. 26 HJ, 12LA AND
108 PERSHING.

7. AC/276 (SGDS)-N/18(3RD REVISE) NOT YET BEEN RECEIVED, THEREFORE WE HAVE NO COMMENT. INGERSOLL
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